DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

National Institutes of Health

Recombinant DNA Advisory Committee; Meeting

Pursuant to Pub. L. 92–463, notice is hereby given of a meeting of the Recombinant DNA Advisory Committee at the National Institutes of Health, Wilson Hall, Building 1, Bethesda, Maryland 20205, on March 6, 1980, from 9:00 a.m. to recess at approximately 6:00 p.m. and on March 7, 1980, from 8:30 a.m. to 5:00 p.m. This meeting will be open to the public on March 6 from 9:00 a.m. to recess at approximately 6:00 p.m., and on March 7, from 8:30 a.m. to 3:00 p.m., to discuss:

Amendment of Guidelines.
Containment practices appropriate for large-scale production.
Exceptions to prohibitions.
Exemptions for organisms that exchange genetic information.
Procedures for lowering characterized clones.
Review of large-scale experiments.
E. coli K–12 host-vector systems.
Host-vector systems other than *E. coli* K–12.
NIH risk-assessment plan.
Review of protocols for required containment levels.
Other matters requiring necessary action by the Committee.

Attendance by the public will be limited to space available.

In accordance with the provisions set forth in section 552b(c)(4), Title 5, U.S. Code and section 10(d) of Pub. L. 92–463, the meeting will be closed to the public on March 7 from 3:00 p.m. to 5:00 p.m. for the review, discussion and evaluation of proposal(s) from a commercial concern(s) for scale-up of recombinant DNA experiments. The proposal(s) and the discussions could reveal confidential trade secrets or commercial property such as patentable material.

Dr. William J. Gartland, Jr., Executive Secretary, Recombinant DNA Advisory Committee, National Institutes of Health, Building 31, Room 4A52, telephone 301–496–6051, will provide materials to be discussed at the meeting, rosters of committee members and substantive program information. A summary of the meeting will be available at a later date.

Dated: January 25, 1980.

Suzanne L. Fremeau,

Committee Management Officer, National Institutes of Health.

[FR Doc. 80–3040 Filed 1–30–80; 8:45 am]

BILLING CODE 4110–08–M

Recombinant DNA Research; Proposed Actions Under Guidelines

AGENCY: National Institutes of Health, PHS, DHEW.

ACTION: Notice of proposed actions under NIH Guidelines for Research Involving Recombinant DNA Molecules.

SUMMARY: This notice sets forth proposals for actions to be taken under the 1978 NIH Guidelines for Research Involving Recombinant DNA Molecules [**Federal Register** of December 22, 1978 (43 FR 60108)]. Interested parties are invited to submit comments concerning these proposals. After consideration of these proposals and comments by the NIH Recombinant DNA Advisory Committee (RAC) at its March 6–7, 1980, meeting, the Director of the National Institutes of Health will issue decision on these proposals in accord with the Guidelines.

DATE: Comments must be received by March 3, 1980.

ADDRESS: Written comments and recommendations should be submitted to the Director, Office of Recombinant DNA Activities, Building 31, Room 4A52, National Institutes of Health, Bethesda, Maryland 20205. All comments received in timely response to this notice will be considered and will be available for public inspection in the above office on weekdays between the hours of 8:30 a.m. and 5:00 p.m.

FOR FURTHER INFORMATION CONTACT: Additional information can be obtained from Drs. Stanley Barban or Elizabeth Milewski, Office of Recombinant DNA Activities, National Institutes of Health, Bethesda, Maryland 20205, (301) 496–6051.

SUPPLEMENTARY INFORMATION: The National Institutes of Health will consider the following changes and amendments under the Guidelines for Research Involving Recombinant DNA Molecules (43 FR 60108), as well as actions under these Guidelines.

1. *Amendment of Section IV–D–2–a.* As a comment on the Proposed Revised Guidelines for Research Involving Recombinant DNA Molecules published for comment in the **Federal Register** on November 30, 1979 (44 FR 69210), David Lester of Princeton, New Jersey, has proposed that Section IV–D–2–a, dealing with membership and procedures for the Institutional Biosafety Committee, be modified by adding as the penultimate sentence of IV–D–2–a the following:

"Such nonaffiliated members shall be appointed by the governing body of the community in which the institution is situated."

2. *Amendment of Section III–O of the Proposed Revised Guidelines.* Dr. Kent Wilcox of the Medical College of Wisconsin has suggested a clarification of the language of Section III–O, Classification of Experiments Using the *E. coli* K–12 Host-Vector Systems, of the proposed revised Guidelines published for comment in the **Federal Register** on November 30, 1979 (44 FR 69210). Section III–O is proposed to read, in part, as follows:

> * * * For these experiments no Memorandum of Understanding and Agreement (MUA) as described in Section IV–D–1–c need be submitted, nor is any registration with NIH necessary. However, for these experiments, prior to their initiation, investigators must submit to their Institutional Biosafety Committee (IBC) a registration document that contains a description of (a) the source(s) of DNA, (b) the nature of the inserted DNA sequences, and (c) the hosts and vectors to be used. This registration document must be dated and signed by the investigator and filed only with the local IBC. The IBC shall review all such proposals but such review is not required prior to initiation of experiments. An exception, however, which does require prior review and approval by the IBC is any experiment in which there is a deliberate attempt to have the *E coli* K–12 efficiently express any gene coding for a eukaryotic protein * * *.

Dr. Wilcox suggests that the term "eukaryotic protein" is not well defined. He questions whether this term refers specifically to proteins encoded in the DNA of eukaryotic organisms and if so, whether animal viruses and viroids are considered to be eukaryotic organisms. Dr. Wilcox suggests that the last sentence of the above citation be modified to read as follows (modified text in italics):

> * * * An exception, however, which does require prior review and approval by the IBC is any experiment in which there is a deliberate attempt to have the *E. coli* K–12 efficiently express *as a protein product the information carried in any gene derived either from a eukaryotic organism or from any virus or viroid which infects a eukaryotic organism* * * *.

3. *Amendment of Section III–O of the Proposed Revised Guidelines.* Dr. Stuart Levy of Tufts University School of Medicine has recommended an amendment to Section III–O of the Proposed Revised Guidelines (44 FR 69210). Dr. Levy notes that the plasmid studied in his risk-assessment studies was a nonconjugative poorly

mobilizable plasmid. He suggests that a distinction be made between nonconjugative plasmids and nonconjugative plasmids which are also poorly mobilizable; such an amendment would provide additional biological containment. The relevant portion of Section III-O of the Proposed Revised Guidelines which would be amended reads as follows:

* * * Other experiments using *E. coli* K-12 shall use P1 physical containment and, except as specified in the last paragraph of this section, an EK1 host-vector system (i.e., (a) the host shall not contain conjugation-proficient plasmids or generalized transducing phages, and (b) lambda or lambdoid bacteriophages or nonconjugative plasmids shall be used as vectors) * * *.

The amended section proposed by Dr. Levy would read as follows (amended text in italic):

* * * Other experiments using *E. coli* K-12 shall use P1 physical containment and, except as specified in the last paragraph of this section, an EK1 host-vector system (i.e., (a) the host shall not contain conjugation-proficient plasmids or generalized transducing phages, and (b) *lambda or lambdoid bacteriophages or nonconjugative poorly mobilizable (able to be mobilized at a frequency of less than 10^{-8} by a derepressed conjugative plasmid in the same cell) plasmids shall be used as vectors)* * * *.

4. *Request to Eliminate Section I-D-3 from the Guidelines.* In response to the proposed revised Guidelines published in the **Federal Register** on November 30, 1979 (44 FR 69210), Dr. Clarence Kado of the University of California, Davis, has asked the NIH to consider deleting from the Guidelines Section I-D-3 which reads as follows:

Deliberate creation by the use of recombinant DNA of a plant pathogen with increased virulence and host range beyond that which occurs by natural genetic exchange.[2A]

Dr. Kado explains his arguments for elimination of the prohibition in a letter to ORDA.

5. *Request to Include all Species of the Genus Erwinia in Appendix A, Sublist A.* In response to the proposed revised Guidelines published in the **Federal Register** on November 30, 1979 (44 FR 69210), Dr. Clarence Kado of the University of California, Davis, has requested that the NIH consider the inclusion of all *Erwinia* species in Sublist A, Appendix A. Currently, only one *Erwinia* species, *E. amylovora*, is included on the list. Dr. Kado suggests that consideration be given to all *Erwinia* species on the basis of an exchange of genetic material by natural means with *E. coli* and a 20% DNA-DNA homology of *E. coli* with *Erwinia* species.

6. *Classification of Plant Pathogens.* In response to the proposed revised Guidelines for Research Involving Recombinant DNA Molecules published in the **Federal Register** on November 30, 1979 (44 FR 69210), M. T. Goff, Animal and Plant Health Inspection Service, United States Department of Agriculture, has proposed that a classification of plant pathogens be included in the Guidelines. Philip D. Harriman, National Science Foundation, has also submitted a similar proposal. Messrs. Goff and Harriman request that a portion of the Report of a Workshop on Risk Assessment of Agricultural Pathogens, dealing with a hazard classification of plant pathogens, be included in the Guidelines. This Workshop was held on March 20-21, 1978, and the report appeared as Appendix G to the Environmental Impact Assessment which accompanied proposed revised Guidelines published for comment in the **Federal Register** of July 28, 1978 (43 FR 33042). Specifically, they request that the following classification be added to Appendix B of the Guidelines:

IV. Plant Pathogens

Class 1A Agents—Plant pathogens not in Class 1B.

Class 1B Agents—All organisms that are subject to quarantine restrictions for any of the following reasons:

(i) Plant pathogens not known to occur in the United States.

(ii) Plant pathogens that are not widely distributed throughout the ecological range of their hosts in the United States.

(iii) Plant pathogens subject to U.S. Federal or State eradication or suppression programs.

A USDA permit [2] is required to import or to move plant pathogens across State lines.

Footnote 2 of Appendix B of the proposed revised Guidelines reads as follows:

USDA permit also required for import and interstate transport.

It is proposed that this footnote be modified to read as follows in order to serve as a single footnote for both animal and plant pathogens:

[2] A USDA permit, required for import and interstate transport of pathogens, may be obtained form the Animal and Plant Health Inspection Service, USDA, Federal Building, Hyattsville, MD 20782.

7. *Containment Standards for Large-Scale Research and Production.* A Working Group on Large-Scale Research and Production prepared a draft set of physical containment standards for recombinant DNA research involving more than 10 liters of culture.

Comments on the draft standards were invited through January 10, 1980, in an announcement in the **Federal Register** of November 1, 1979 (44 FR 63074). Preliminary comments were reviewed by the RAC at its December 6-7, 1979 meeting. Comments will be taken into account by the Working Group in its preparation of a revised draft. Revised draft standards will be available from ORDA on February 1, 1980, and will be considered along with comments at the March 6-7, 1980 RAC meeting.

If eventually approved by the NIH Director, the substantive standards for large-scale work could be combined with the procedural standards recommended by the RAC at the September 1979 meeting or a subsequently revised version. The combined standards could then constitute a new Part VII of the NIH Guidelines.

8. *Proposal To Amend Portions of Section III-A-2-a, Viruses of Eukaryotes, of the Proposed Revised Guidelines.* In portions of Section III-A-2-a of the proposed revised Guidelines a level of biological containment requiring the use of "an HV1 host and a vector certified for use in an HV2 system" has been substituted for "an EK1 host and a vector certified for use in an EK2 system." This level of biological containment is abbreviated as "HV1CV" in Table III of the proposed revised Guidelines. At the December 6-7, 1979 meeting, a working group was appointed to review the appropriateness of this level of biological containment for the experiments described in this section of the Guidelines. The working group proposes that HV2 biological containment be required for these experiments. Therefore, the working group proposes that "an HV2 host-vector" be substituted for "an HV1 host and a vector for use in an HV2 system" in Sections III-A-2-a-(1)-(a)-(*2*)-(*c*), III-A-2-a-(1)-(a)-(*3*)-(*b*), III-A-2-a-(1)-(b)-(*1*)-(*b*), III-A-2-a-(1)-(b)-(*2*)-(*b*), III-A-2-a-(2)-(a)-(*1*)-(*b*), III-A-2-a-(2)-(a)-(*2*)-(*b*), and III-A-2-a-(2)-(c)-(*2*)-(*b*). In Table III, "HV2" would be substituted for "HV1CV."

9. *Request for Exemption Under Section I-E-4.* Dr. Francis Macrina of the Virginia Commonwealth University has proposed that *Streptococcus mutans* and *Streptococcus sanguis* be included under the exemption category of Section I-E-4 of the Guidelines on the basis that these bacteria have been shown to exchange chromosomal DNA by known physiological processes. These two organisms would then constitute a new Sublist of Appendix A.

10. *Request for Approval to Clone Exotoxin A Gene of Pseudomonas aeruginosa.* Dr. C. W. Shuster of Case Western Reserve University has requested the RAC to consider whether

the cloning of the exotoxin A gene of *Pseudomonas aeruginosa* in *E. coli* K–12 is permitted. Under exemption I–E–4, *P. aeruginosa* and genus *Escherichia* are listed in Appendix A, Sublist A. However, according to Section I–E, Exemptions:

It must be emphasized that the following exemptions (4) are not meant to apply to experiments described in the Sections I–D–1 to I–D–5 as being prohibited.

Section I–D–2 prohibits:

Deliberate formation of recombinant DNAs containing genes for the biosynthesis of toxins potent for vertebrates (2A) (e.g., botulinum, diphtheria toxins; venoms from insects, snakes, etc).

Dr. Shuster notes that exotoxin A and *P. aeruginosa* are safe under normal laboratory conditions. *P. aeruginosa* is an opportunistic pathogen and exotoxin A is only one of a series of virulence factor necessary to produce pathogenicity. This request was presented to the RAC at its December 6–7, 1979 meeting. At that time, the RAC felt that approval of the proposed experiments appeared to require an exception to a prohibition. Accordingly, the request is being published in the **Federal Register** for a 30 day comment period prior to being reconsidered by the RAC at its March 6–7, 1980 meeting.

11. *Request for Consideration of Appropriate Containment Levels.* Dr. Marvin Schwalb of New Jersey Medical School has requested that the RAC consider the containment levels appropriate to the return of *Schizophyllum commune* DNA cloned in *Saccharomyces cerevisiae* to *Schizophyllum commune.* In addition, Dr. Schwalb requests permission to clone the *S. cerevisiae* derived vector YR414/ura 3 and the *Saccharomyces* 2 plasmid containing yeast or *S. commune* sequences in *S. commune.*

2. *Request for Consideration of Appropriate Containment Levels.* Dr. Olen Yoder of Cornell University has asked the RAC to consider the appropriate containment level for the return of *Helminthosporanium maydis* DNA, which has been cloned in *Saccharomyces cerevisiae,* to the host of origin.

13. *Request to Lower Containment Conditions for Prokaryotic Cloning.* Dr. David Wilson of Cornell University has requested a lowering from P3 to P2 containment levels for experiments involving the cloning of the cellulase gene of *Sporocytophaga ep.* into a thermophilic *Bacillus.*

14. *Recombinant DNA Experiments Involving Foot-And-Mouth Disease Virus.* The RAC at its December 6–7, 1979 meeting recommended, and the Director, NIH, subsequently approved, the cloning of foot-and-mouth disease virus in *E. coli* K–12 at the Plum Island Animal Disease Center. The RAC further recommended, and the Director, NIH, subsequently approved, that prior to the shipment of any clones off of Plum Island, first a working group of the RAC and subsequently the full RAC would examine data arising from the foot-and-mouth disease virus recombinant DNA work on Plum Island.

If any such data are ready for presentation to the RAC, they will be considered at the March 6–7, 1980 meeting. The RAC analysis may include reexamination of the appropriate containment levels for experiments with any clones recommended to be shipped from Plum Island.

15. *Proposed EK2 Host-Vector Systems.* Dr. P. H. Pouwels of the Medisch Biologisch Laboratorium of Rijswijk, The Netherlands, has requested EK2 certification of several *trp* plasmids derived from plasmids pBR345 and pBR313. The *trp* vectors derived from pBR345 carry no antibiotic resistance genes. These plasmids would be used in conjunction with the host x1776 as an EK2 certified host-vector system.

16. *Revision of Section III–C–1–e of the Guidelines.* The proposed revised Guidelines (44 FR 69210), in Appendix C, cite a limited exemption, under Section I–E–5, for certain recombinant DNA experiments in tissue culture:

Under exemption I–E–5 of these Revised Guidelines are those recombinant DNA molecules that are propagated and maintained in cells in tissue culture and that are derived entirely from non-viral components (that is, no component is derived from a eukaryotic virus.).

This exemption was promulgated in the **Federal Register** of July 20, 1979 (44 FR 42914). In its original formulation (44 FR 22314), the exemption proposed to include recombinant DNA molecules that contain no more than one-fourth of the genome of a eukaryotic virus. At its December 6–7, 1979 meeting, Dr. Wallace Rowe submitted a document requesting that the RAC reconsider the question of allowing exemption for tissue culture experiments involving recombinant molecules containing no more than one-fourth of the genome of a virus. A working group was appointed to make recommendations for consideration at the March 6–7, 1980 meeting. It has been recommended that Sections III–C–1–e, III–C–1–e–(1), III–C–1–e–(1)–(a), and III–C–1–e–(1)–(b) of the Guidelines be changed and that a new Section III–C–1–e–(1)–(c) be added. Section III–C–1–e–(2) would remain unchanged. The proposed revised sections would read as follows:

III–C–1–e. *All Viral Vectors.*

III–C–1–e–(1). Other experiments involving eukaryotic virus vectors can be done as follows:

III–C–1–e–(1)–(a). Recombinant DNA molecules containing no more than two-thirds of the genome of any eukaryotic virus (all viruses from a single Family being considered identical) may be propagated and maintained in cells in tissue culture in the absence of helper virus using P1 containment. The DNA may contain fragments of the genomes of viruses from more than one Family but each fragment must be less than two-thirds of a genome. For such experiments, no MUA need be submitted but prior notice must be given to the IBC as described in Section III–0 of the Guidelines. The IBC should handle such registration documents as described in Section III–0.

"*III–C–l–e–(1)–(b).* Recombinants with less than two-thirds of the genome of any eukaryotic virus may be rescued with helper virus using P2 containment if wild type strains of the helper virus are not able to grow in human cells.

III–C–1–e–(1)–(c). Recombinants with less than two-thirds of the genome of any eukaryotic virus may be rescued with helper virus using P3 containment if wild-type strains of the helper virus are able to grow in human cells.

17. *Consideration of Appropriate Containment Levels.* Dr. Charles Jacobs of the University of Texas at Austin has requested permission from the RAC to clone *Wangiella dermatitidis* DNA in *Wangiella dermatitidis* using *Saccharomyuces/E. coli* hybrid plasmids as vectors. Dr. Jacobs requests that the RAC assess appropriate containment conditions.

Dated: January 23, 1980.

Donald S. Fredrickson, M.D.,

Director, National Institutes of Health.

[FR Doc. 80–3041 Filed 1–30–80; 8:45 am]

BILLING CODE 4110–08–M

federal register

Thursday
January 31, 1980

Part X

Office of Management and Budget

Budget Rescission and Deferrals

OFFICE OF MANAGEMENT AND BUDGET

Budget Rescissions and Deferrals

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report two proposals to rescind a total of $122.2 million in budget authority previously provided by the Congress. In addition, I am reporting five new deferrals of budget authority totalling $1,028.5 million and ten revisions to previously transmitted deferrals increasing the amount deferred by $598.6 million.

The rescission proposals affect programs in the Department of the Interior and the Department of Health, Education, and Welfare.

The new defferals and revisions to existing deferrals involve programs in the Departments of Commerce, Defense, Health, Education, and Welfare, the Interior, Justice, State, Transportation, the Treasury, and the National Alcohol Fuels Commission.

The details of each rescission proposal and deferral are contained in the attached reports.

Jimmy Carter

THE WHITE HOUSE,
January 28, 1980.

BILLING CODE 3110-01-M

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Rescission No.	ITEM	Budget Authority
	Department of Health, Education, and Welfare:	
	Health Resources Administration	
R80-2	Health resources	104,218
	Department of the Interior:	
	Geological Survey	
R80-3	Exploration of national petroleum reserve in Alaska	18,000
	Subtotal, rescission proposals	122,218
Deferral No.		
	Department of Commerce:	
	National Oceanic and Atmospheric Administration	
D80-5A	Construction	46,459
D80-8A	Fisheries loan fund	5,207
	Department of Defense-Military:	
D80-41	Shipbuilding and conversion, Navy	997,500
D80-9A	Military construction, all services	387,166
D80-42	Family housing, Defense	18,651
	Department of Health, Education and Welfare:	
	Office of Assistant Secretary for Health	
D80-43	Scientific activities overseas (special foreign currency program)	10,000
	Department of the Interior:	
	Bureau of Land Management	
D80-44	Oregon and California grant lands	1,134
	Bureau of Mines	
D80-16A	Drainage of anthracite mines	1,465
	Department of Justice:	
	Legal Activities	
D80-45	Fees and expenses of witnesses	1,181
	Federal Prison System	
D80-17B	Buildings and facilities	50,351
	Department of State:	
	International Organizations and Conferences	
D80-32A	Contributions to international peacekeeping activities	12,000
D80-18A	United States emergency refugee and migration assistance fund	25,000
	Department of Transportation:	
	Federal Aviation Administration	
D80-20A	Facilities and equipment (airport and airway trust fund)	304,292
	Department of the Treasury:	
	Bureau of the Mint	
D80-24A	Construction of mint facilities	5,730

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Deferral No.	ITEM	Budget Authority
	Other Independent Agencies:	
	National Alcohol Fuels Commission	
D80-28A	Salaries and expenses	750
	Subtotal, deferrals	1,866,886
	TOTAL, rescission proposals and deferrals	1,989,104

* *

SUMMARY OF SPECIAL MESSAGES
FOR FY 1980
(in thousands of dollars)

	Rescissions	Deferrals *
Fourth special message:		
New items	122,218	1,028,466
Change to amounts previously submitted	---	598,608
Effect of fourth special message	122,218	1,627,073
Previous special messages	114	1,592,337
Total amount proposed in special messages	122,332	3,219,410 1/

1/ This amount represents budget authority except for $44 thousand in a general revenue sharing deferral of outlays only (D80-23).

* Detail does not add to total due to rounding.

Rescission Proposal No: R80-2

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

Agency: Department of Health, Education, and Welfare Bureau: Health Resources Administration Appropriation title & symbol: Health Resources 7500712*, 756/00712, 75X0712	New budget authority (P.L. 96-123) $ 688,202,000 Other budgetary resources 7,284,526 Total budgetary resources 695,486,526 Amount proposed for rescission $ 104,218,000
OMB identification code: 75-0712-0-1-550 Grant program: ☒ Yes ☐ No	Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other
Type of account or fund: ☒ Annual ☒ Multiple-year September 30, 1980 (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification: During the 1960's and early 1970's, the supply of health professionals increased dramatically, primarily as a result of increased Federal subsidies to expanded numbers of health professions students and training programs. Since 1960, the Federal government has spent about $18 billion to help increase the supply of health professionals by 50%. Between 1960 and 1975, the number of physicians in active practice increased 46%. By 1990, the supply of active physicians is expected to reach nearly 600,000, or an increase of 58% between 1975 and 1990. Moreover, the physician to population ratio rose from 142:100,000 in 1960 to 174:100,000 in 1975, and is expected to reach 244:100,000 in 1990 or 40% greater than in 1975.

In recognition of these trends, the President's 1979 and 1980 Budgets proposed phasing down general institutional support and concentrating on alleviating the problems of geographic maldistribution through service commitment scholarships and of overspecialization of medical practice through support of primary care training programs. These policies are continued in the President's 1981 Budget. The current adequate supply and potential oversupply during the 1980's underscore the point that special Federal subsidies are no longer required to increase the supply of particular categories of health professionals.

* This account was the subject of a rescission proposal in FY 1979.

R80-2

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The $104,218,000 in health professions training funds proposed for rescission in 1980 includes $87,718,000 for capitation grants and $16,500,000 for health professions non-service student loans. These funds have been identified as unnecessary to program needs for meeting the goal of providing health services to the medically underserved. This is in keeping with the strategy articulated in the President's 1980 and 1981 Budgets to terminate capitation grants and initiate phaseout of other institutional subsidies and student assistance programs that in the past have served to increase the supply of health professionals without regard to specialty or geographic shortages.

Capitation grants are not an efficient means for correcting either specialty or geographic maldistribution problems. The Administration supports various training programs that are more effective in addressing the health services needs of the coming decade, including service commitment scholarships, family medicine and primary care residency training grants, and grants to develop family medicine departments and for the training of nurse practitioners and physician assistants. Health professions schools will be able to accommodate the loss of capitation subsidies -- which account for less than 5% of medical schools' total revenues -- through increased tuition, State appropriations, more efficient management, or by reducing the high faculty costs created by faculty to student ratios in medical schools currently at 10 faculty members for every 13 students. Average medical tuition is now only about $3,000 per year and as a percentage of total medical school revenues has remained at an average of 4%-5% over the last ten years. Moreover, even with the loss of capitation subsidies, medical and other health professions schools will remain filled to capacity. The nation's 126 medical schools have 2.5 times as many qualified applicants as places and will be producing in excess of 16,000 new physicians annually during the 1980's.

The Budget proposes that the Health Professions Student Loan (HPSL) program be phased out in favor of service commitment programs, e.g., the National Health Service Corps (NHSC) scholarship program. While the HPSL program includes a partial Federal repayment provision (60% to 85%) for service in shortage areas, the Administration is proposing that the Health Education Assistance federally guaranteed loan program (HEAL) -- which has the same loan-repayment provision -- become the primary source of Federal loan support for graduate health professions training. The HEAL program will provide access to financial markets for health professions students who prefer not to make a service commitment. Health professions students are also eligible for

Department of Education guaranteed student loans, which have an interest subsidy but are limited in annual amounts to $5,000 and aggregate amounts to $15,000. For the 1980-1981 academic year, it is estimated that the HEAL program will provide loan guarantees totaling $40 million among 5,000 students in over 300 eligible institutions. The HPSL program will continue to support health professions training through existing revolving fund resources which total $16 million in 1980.

Estimated Effects: Federal support for HEW health professions training programs will continue at a level of $410.4 million in 1980, including $85.5 million for NHSC scholarships and $108.5 million for primary care and family medicine training, area health education centers, and grants for nurse practitioner and physician assistant training. The proposed rescission of $104 million will not affect the goal of providing improved health services to the medically underserved.

Outlay Effect: (estimated in millions of dollars)

1. Budget outlay estimate for FY 1980 (anticipates congressional aproval of this proposal)..........	$565.6
2. Outlay estimate if this proposal is not approved..	578.1
3. 1980 outlay savings attributable to this proposal.	12.5
Outlay savings for FY 1981............................	36.6
Outlay savings for FY 1982............................	55.1

HEALTH RESOURCES ADMINISTRATION

Health Resources

Of the funds provided for "Health resources" for fiscal year 1980 in P.L. 96-123, making further continuing appropriations for the fiscal year 1980, $104,218,000 are rescinded.

Rescission Proposal No: R80-3

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

Agency: Department of the Interior Bureau: Geological Survey	New budget authority (P.L. 96-126): $ 175,627,000 Other budgetary resources: 21,105,397 Total budgetary resources: 196,732,397
Appropriation title & symbol Exploration of National Petroleum Reserve in Alaska 14X 0805	Amount proposed for rescission: $ 18,000,000
OMB identification code: 14-0805-0-1-271 Grant program: ☐ Yes ☒ No	Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other ______
Type of account or fund: ☐ Annual ☐ Multiple-year ______ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification:

Funds were appropriated to this account in fiscal year 1980 and prior years for the exploration and assessment of the National Petroleum Reserve in Alaska (NPR-A).

The 1980 budget recommended that federally funded drilling be concluded after completion of the 19th well. The Congress added $141.5 million to the FY 1980 appropriation to drill five additional wells in 1980 and to make preparations in 1980 to commence drilling four more wells in 1981. Congressional intent was to provide funds for drilling the latter wells in fiscal 1981. The legislative history of the 1980 appropriation bill indicates that an additional appropriation of between $160 and $190 million would be required to drill the four wells contemplated in 1981.

This proposal is to rescind $18 million that would otherwise be used in preparation for drilling the four additional exploratory wells in 1981. This includes $11 million appropriated for prepositioning supplies and equipment and $7 million for conducting seismic surveys to locate drilling sites. Under this proposal, the additional five wells for which 1980 funds were appropriated will be drilled. Funds for drilling additional wells in 1981 and beyond are affected by this rescission.

The President has recommended that Congress quickly enact the Administration's draft bill to open NPR-A to oil and gas exploration and development under private leasing. Adequate controls would be provided by that bill to protect surface values. The private leasing approach offers the fastest way to find and produce any commercial quantities of crude oil or natural gas in NPR-A. A number of firms conducting exploration under several exploration strategies have a higher probability of success than does exploration under a single government strategy. Also, under the private leasing strategy, instead of paying the cost of exploration, the Federal Government will receive payments from the oil companies for exploration and development rights.

The bill recommended by the President anticipates that the first lease sale would be conducted within 20 months after enactment. The 1981 budget would provide for resources to prepare for such leasing as well as $45 million in new budget authority to close the Federal exploration contract after completion of the 24 wells funded through FY 1980.

The Federal drilling program has contributed data for the preparation of an overall assessment of the petroleum resource potential of NPR-A. That assessment was an important element supporting the draft bill to open the Reserve to private leasing. The Administration strongly recommends that federally funded drilling be terminated in NPR-A and that the Congress approve this proposal.

Estimated Effects

Supplies and equipment will not be shipped to NPR-A to prepare for new drilling in 1981 and seismic surveys will not be completed to locate sites for such drilling.

Outlay Effect: (estimated in millions of dollars)

1.	Budget outlay estimate for FY 1980 (anticipates congressional approval of this proposal)	$193.0
2.	Outlay estimate if this proposal is not approved	211.0
3.	1980 outlay savings attributable to this proposal	18.0

R80-3

DEPARTMENT OF THE INTERIOR

Geological Survey
Exploration of National Petroleum Reserve in Alaska

Of the funds appropriated under this head in P.L. 96-126, making appropriations for the Department of the Interior and related agencies for fiscal year 1980, $18,000,000 are rescinded.

D80-5A

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 94-344

This report revises Deferral No. D80-5 transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

This revision to a deferral for the National Oceanic and Atmospheric Administration's Construction account increases the amount previously reported as deferred from $7,000,000 to $46,459,000. This increase of $39,459,000 results from an expected reduction of $35,158,682 in FY 1980 obligations due to construction startup delays, and an increase of $4,300,318 in budgetary resources because the actual amount of unobligated balances brought forward on October 1, 1979, was higher than originally estimated.

Deferral No: D80-5A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce Bureau: National Oceanic and Atmospheric Administration Appropriation title & symbol Construction 13X1452 1/	New budget authority (P.L. ____) $ --- Other budgetary resources 64,300,318* Total budgetary resources 64,300,318*
	Amount to be deferred: Part of year $ --- Entire year 46,459,000*
OMB identification code: 13-1452-0-1-306 Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification:*

The Supplemental Appropriations Act, 1979 (P.L. 96-38) provided $60,000,000 to complete the construction of the National Oceanic and Atmospheric Administration's Western Regional Center in Seattle, Washington. Additional budgetary resources totalling $4,300,318 remain available from the 1978 appropriation. Due to construction startup delays, present program plans call for the obligation of only $17,841,318 in FY 1980. The remaining $46,459,000 for construction of piers and staging area, shops complex, education center, and research areas I and II, is planned for obligation in FY 1981, and is deferred for the remainder of this fiscal year. This deferral is consistent with congressional intent to provide no-year funding for this project and is taken under the provisions of the Antideficiency Act (31 U.S.C. 665).

Estimated Effect:

This deferral has no programmatic or budgetary effect because the funds would not be obligated if made available.

Outlay Effect:

This deferral has no effect on outlays.

1/ This account was the subject of a similar deferral during FY 1979.

* Revised from previous report.

D80-8A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report revises deferral No. D80-8 transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

This revision to a deferral for the Fisheries Loan Fund reflects a change in justification due to the Administration's 1981 legislative proposal to transfer any balance of funds remaining in, or other assets of, the Fisheries loan fund, as of September 30, 1980, to the fishing vessel portion of the Federal ship financing fund established under Title XI of the Merchant Marine Act of 1936 as amended (46 U.S.C. 1271-1280).

Deferral No: D80-8A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority $ --- (P.L. ____)
Bureau National Oceanic and Atmospheric Administration	Other budgetary resources 5,906,961*
Appropriation title & symbol: Fisheries Loan Fund 1/ 137/04317	Total budgetary resources 5,906,961*
	Amount to be deferred: Part of year $ 5,206,961* ; Entire year ---
OMB identification code: 13-4317-0-3-376	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act *
Grant program ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual; ☒ Multiple-year September 30, 1980 (expiration date); ☐ No-year	Type of budget authority: ☒ Appropriation; ☐ Contract authority; ☒ Other 16-USC-742c

Justification:*

This fund was established pursuant to the Fish and Wildlife Act of 1956, as amended (16 U.S.C. 742c). Its purpose is to provide funds for loans to segments of the fishing industry unable to obtain commercial loans on reasonable terms for financing the cost of purchasing, constructing, equipping, maintaining, repairing or operating new or used fishing vessels or gear.

In 1965, the Act was amended to require the National Oceanic and Atmospheric Administration (NOAA) to pay interest to the Treasury on the difference between the available funds and the cash balance at the end of the year. The current program covers the 1980 interest liability of $680,000 and provides $20,000 for the care and preservation of collateral throughout the year. Of the total budgetary resources in the fund, only these amounts are presently planned for expenditure in 1980 to support the estimated program requirements.

On February 20, 1973, the Administrator of NOAA declared a moratorium on accepting further loan applications effective March 1, 1973, due to a level of loans outstanding and loan applications pending which exceeded the Fund's capital. Additionally, the General Accounting Office concluded in a report issued February 22, 1973, that loans made from the Fisheries Loan Fund (1) allowed the continued use of inefficient vessels and (2) maintained or added vessels to segments of the fishing industry which were considered to have excess, but not necessarily efficient harvesting capacity. GAO recommended that the Secretary of Commerce develop criteria for evaluating vessel efficiency and priorities for directing these program funds.

In order to provide effective and efficient use of these funds, the Department is proposing legislation to transfer any balance of funds remaining in, or other assets of, the Fisheries Loan Fund, as of September 30, 1980, to the fishing vessel portion of the Federal ship financing fund established under Title XI of the Merchant Marine Act of 1936 as amended (46 U.S.C. 1271-1280). The legislation proposes the continuation of activities specified in Title XI for fishing vessels, and also provides for the guarantee of obligations incurred by fishing vessels engaged in the development of previously underutilized fisheries. Funds totalling $5,206,961 are deferred pending congressional approval and enactment of the transfer proposal.

D80-8A

Estimated Effect:

This deferral has no programmatic or budgetary effect because the funds would not be used if made available.

Outlay Effect:

This deferral action has no effect on outlays.

* Revised from previous report.
1/ This account was the subject of a similar deferral in FY 1979.

Deferral No: D80-41

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Defense-Military Bureau	New budget authority (P.L. 96-154) $ 6,648,050,000 Other budgetary resources 2,000,000
Appropriation title & symbol Shipbuilding and Conversion, Navy - 170/41611 1/	Total budgetary resources 6,650,050,000
	Amount to be deferred: Part of year $ --- Entire year 997,500,000
OMB identification code: 17-1611-0-1-051 Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other
Type of account or fund: ☐ Annual ☒ Multiple-year September 30, 1984 (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification:

These funds are proposed for deferral through September 30, 1980. Due to the long period of time required to build ships, the Congress makes appropriations available for five-year periods. The amount deferred is not expected to be needed to meet program requirements during this fiscal year.

Prudent financial management requires the deferral of those funds that could not be used effectively during the current year even if made available for obligation.

The above multiple-year appropriation is currently being deferred under the provisions of the Antideficiency Act (31 U.S.C. 665), which authorizes the establishment of reserves for contingencies.

Estimated Effect:

This deferral has no programmatic or budgetary effect because the funds would not be obligated if made available.

Outlay Effect:

This deferral action has no effect on outlays.

1/ This account was the subject of a similar deferral during FY 1979.

D80-9A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344

This report updates Deferral No. D80-9 transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

This revision to a deferral of Department of Defense military construction funds increases the amount previously reported as deferred from $31,386,000 to $387,166,000. This increase of $355,780,000 results primarily from an increase in budgetary resources made available by the Military Construction Appropriation Act, 1980 (P.L. 96-130).

Deferral No: D80-9A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Defense - Military	New budget authority (P.L. 96-130): $ 2,170,455,000
Bureau	Other budgetary resources: 2,143,540,783
Appropriation title & symbol: See coverage section below	Total budgetary resources: 4,313,995,783
	Amount to be deferred: Part of year $ 387,166,000; Entire year ________
OMB identification code: See coverage section below	Legal authority (in addition to sec. 1013): [X] Antideficiency Act; [ ] Other ________
Grant program [ ] Yes [X] No	
Type of account or fund: [X] Annual; [X] Multiple-year September 30, 1984 ~~September 30, 1983~~ (expiration date); [ ] No-year	Type of budget authority: [X] Appropriation; [ ] Contract authority; [ ] Other ________

Coverage1/

Appropriation	Symbol	OMB Identification Code	Amount Deferred
Military construction, Army	210/42050	21-2050-0-1-051	$178,912,000
Military construction, Army	219/32050	21-2050-0-1-051	0
Military construction, Navy	170/41205	17-1205-0-1-051	0
Military construction, Navy	179/31205	17-1205-0-1-051	0
Military construction, Air Force	570/43300	57-3300-0-1-051	47,462,000
Military construction Air Force	579/33300	57-3300-0-1-051	18,840,000
Military construction, Defense Agencies	9700500 2/	97-0500-0-1-051	81,800,000
Military construction, Defense Agencies	979/30500	97-0500-0-1-051	11,752,000
Military construction, Army National Guard	210/42085	21-2085-0-1-051	10,374,000
Military construction, Army National Guard	219/32085	21-2085-0-1-051	0
Military construction, Air National Guard	570/43830	57-3830-0-1-051	9,325,000
Military construction, Air National Guard	579/33830	57-3830-0-1-051	0
Military construction, Army Reserve	210/42086	21-2086-0-1-051	16,616,000
Military construction, Army Reserve	219/32086	21-2086-0-1-051	1,364,000
Military construction, Naval Reserve	170/41235	17-1235-0-1-051	4,836,000
Military construction, Naval Reserve	179/31235	17-1235-0-1-051	0
Military construction, Air Force Reserve	570/43730	57-3730-0-1-051	5,885,000
Military construction, Air Force Reserve	579/33730	57-3730-0-1-051	0
			$387,166,000

1/ These accounts were the subject of a similar deferral during FY 1979.
2/ A supplemental request (appropriation language) has been proposed that would extend the availability of this appropriation until September 30, 1984.

D80-9A

Justification:

The above amounts in the listed appropriations are currently deferred under provisions of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies.

With the exception of a single appropriations account, noted above, the Congress made appropriations for this purpose available for five years beginning with fiscal year 1979. Previously, these appropriations were available for obligation until expended. The above funds are deferred due to administrative delays, such as project designs not being completed and incomplete coordination of projects with either other Federal agencies or local government agencies. Funds will be apportioned for individual projects throughout the year upon completion of project design and/or coordination.

Estimated Effects:

These deferrals have no programmatic or budgetary effect because the funds would not be obligated if they were made available.

Outlay Effects:

These deferrals have no effect on outlays.

Deferral No: D80-42

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Defense - Military	New budget authority (P.L. ______) $ ______
Bureau	Other budgetary resources 188,772,909
Appropriation title & symbol Family Housing, Defense 979/30701	Total budgetary resources 188,772,909
	Amount to be deferred: Part of year $ ______ Entire year 18,651,000
OMB identification code: 97-0701-0-1-051	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ______
Type of account or fund: ☐ Annual ☒ Multiple-year September 30, 1983 (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification:

These funds were appropriated in 1979 and prior years for family housing construction and debt payment. Savings from Navy construction contracts and proceeds from sales of surplus family housing facilities have created unprogrammed balances in the Family Housing account. The 1981 Budget proposes reappropriation of these funds for family housing construction. These funds are deferred pending congressional approval and enactment of the reappropriation request.

Estimated Effect:

This deferral has no programmatic or budgetary effect because the funds would not be obligated if made available. Sufficient funds are available to execute approved projects and to make necessary mortgage payments.

Outlay Effect:

This deferral action has no effect on outlays.

Deferral No: D80-43

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Health, Education and Welfare	New budget authority (P.L. 95-205) $ 6,520,000
Bureau: Office of Asst. Sec. for Health	Other budgetary resources 13,440,177
Appropriation title & symbol Scientific Activities Overseas (Special Foreign Currency Program) 75X1102	Total budgetary resources 19,960,177
	Amount to be deferred: Part of year $ --- Entire year 10,000,000
OMB identification code: 75-1102-0-1-552	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ______
Type of account or fund: ☐ Annual ☐ Multiple-year ______ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification:

The Scientific activities overseas program of the Department of Health, Education, and Welfare is funded with appropriations which consist of excess foreign currencies owned by the United States. The currencies of Egypt, Burma, Guinea, India, and Pakistan held by the Treasury have been designated as in excess of normal U.S. needs. Funds for this program, which remain available until expended, are used for scientific research projects in those countries.

The amount of funds to be obligated during FY 1980 and the amount to be deferred for the entire year was determined after a careful review of the scientific merit of project proposals in the countries for which excess currency is available. The research projects in those countries that will contribute toward meeting U.S. scientific needs have been selected for funding in FY 1980 by HEW. The amount being deferred is excess to current program requirements and is being reserved for contingencies under provisions of the Antideficiency Act (31 U.S.C. 665).

Estimated Effect:

This deferral has no programmatic or budgetary effect because the funds would not be obligated if made available.

Outlay Effect:

This deferral action has no effect on outlays.

Deferral No: D80-44

D80-44

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior Bureau: Bureau of Land Management Appropriation title & symbol Oregon and California Grant Lands 2/ 14X5136	New budget authority (P.L. 96-126) $ 55,000,000 1/ Other budgetary resources 8,833,570 Total budgetary resources 63,833,570
	Amount to be deferred: Part of year $ --- Entire year 1,133,570
OMB identification code: 14-5136-0-2-302 Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ______
Type of account or fund: ☐ Annual ☐ Multiple-year ______ (expiration date) ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other Appropriated Receipts

Justification:

The Interior and Related Agencies Appropriation Act, 1980 (P.L. 96-126) includes an indefinite no-year appropriation equivalent to 25 percent of timber sale receipts from revested Oregon and California Railroad grant lands. The appropriated receipts provide for management, development, and protection of Federal Oregon and California grant lands including the construction and maintenance of roads. Because the appropriation is based on receipts collected in the same fiscal period and the receipts are based on the timber harvested, the total amount which will be available for obligation can only be estimated. Not only may actual receipts vary from estimates, but receipts for the last two months of the fiscal period are not known in time to make programmatic adjustments to offset a possible shortfall between estimated and actual amounts. Deferral is planned to cushion fluctuating receipt levels. This deferral is taken pursuant to the Antideficiency Act (31 U.S.C. 665).

Total resources for this program are estimated at $63,833,570. In accordance with the provisions of P.L. 96-126, $62,700,000 is planned for obligation in FY 1980. The remaining balance of $1,133,570 is deferred.

1/ Estimated. The appropriation is for "an amount equivalent to 25 percent of the aggregate of all receipts during the current fiscal year from the revested Oregon and California Railroad grant lands."

2/ This account was the subject of a similar deferral during FY 1979.

Estimated Effects:

There will be no programmatic impact from this deferral in FY 1980.

Outlay Effect:

This deferral action has no effect on outlays.

SUPPLEMENTARY REPORT

Report pursuant to section 1014(c) of Public Law 93-344

This report revises Deferral No. D80-16 transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

This revision to a deferral for the drainage of anthracite mines account in the Department of the Interior increases the amount previously reported as deferred from $1,137,000 to $1,464,980. This increase of $327,980 is attributable to an adjustment in unobligated balances brought forward on October 1, 1979. The adjustment was necessary because the actual amount of unobligated balances brought forward was $327,980 higher than originally estimated.

Deferral No: D80-16A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior Bureau: Bureau of Mines Appropriation title & symbol: Drainage of Anthracite Mines 1/ 14X0956	New budget authority (P.L. ______) $ --- Other budgetary resources 1,664,980* Total budgetary resources 1,664,980* Amount to be deferred: Part of year $ --- Entire year 1,464,980*
OMB identification code: 14-0956-0-1-306 Grant program [X] Yes [ ] No	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [X] Other Matching grant provision of P.L. 84-219 (69 Stat 460)
Type of account or fund: [ ] Annual [ ] Multiple-year ______ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ______

Justification:

Funds totalling $200,000 have been apportioned for this account to match funds anticipated to be made available by the Commonwealth of Pennsylvania for water monitoring stations and for sealing and other public health and safety projects. The remaining unobligated balance has been deferred because the Commonwealth of Pennsylvania is not expected to provide further matched funding during the year.

Estimated Effect:

This deferral has no programmatic or budgetary effect because the funds would not be obligated if made available.

Outlay Effect:

This deferral action has no effect on outlays.

1/ This account was the subject of a similar deferral during FY 1979.

* Revised from previous report.

Deferral No: D80-45

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Justice Bureau: Legal Activities	New budget authority (P.L. 96-68) $ 27,000,000 Other budgetary resources ---
Appropriation title & symbol Fees and Expenses of Witnesses 1500311	Total budgetary resources 27,000,000 Amount to be deferred: Part of year $ 1,181,000 Entire year ---
OMB identification code: 15-0311-0-1-752 Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ______
Type of account or fund: ☒ Annual ☐ Multiple-year ______ (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification:

Funds totalling $1,181,000 of annual budget authority provided to the Department of Justice's Legal Activities for fees and expenses of witnesses are being deferred pending congressional approval and enactment of a transfer of these funds to help offset increased pay costs of the Department. The funds are proposed for transfer to the Drug Enforcement Administration, salaries and expenses account ($1,077,000) and to the Legal Activities, salaries and expenses account ($104,000).

These funds are proposed for transfer because of a lower-than-anticipated caseload in the U.S. Attorney's Office.

If the deferred funds are not approved for transfer, the Office of Management and Budget will reassess the activity in this account. At that time, consideration would be given to proposing the funds for rescission.

Estimated Effect:

The effect of this deferral is to preserve these funds pending congressional action on the transfer proposal.

Outlay Effect:

This deferral action has no effect on outlays.

D80-17B

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of Public Law 93-344

This report revises Deferral No. D80-17A transmitted to the Congress on November 15, 1979, and printed as House Document No. 96-228.

This revision of a deferral for the Federal Prison System's Buildings and facilities account modifies the justification for the deferral and increases the amount previously reported as deferred from $37,741,400 to $50,351,400. These changes make the deferral consistent with a request in the 1981 Budget to transfer funds that are available as a result of the cancellation of plans to construct two correctional facilities and apply them for increased pay costs in other Department of Justice accounts.

Deferral No: D80-17B

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Justice Bureau: Federal Prison System	New budget authority (P.L. 96-68): $ 5,960,000* Other budgetary resources: 74,167,264* Total budgetary resources: 80,127,264*
Appropriation title & symbol Buildings and Facilities 1/ 15X1003	Amount to be deferred: Part of year: $ 28,214,000* Entire year: 22,137,400*
OMB identification code: 15-1003-0-1-753	Legal authority (in addition to sec. 1013): [X] Antideficiency Act ($22,137,400)* [ ] Other ______
Grant program [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ______ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ______

Justification:*

This appropriation finances planning, acquisition of sites, and construction of new penal and correctional facilities as well as construction, remodeling, and equipping of necessary buildings and facilities at existing penal and correctional institutions. Projects are undertaken to reduce overcrowding, close old and antiquated penitentiaries, and provide a safe and humane environment for staff and inmates. These funds were appropriated in the Departments of State, Justice, and Commerce, the Judiciary and Related Agencies Appropriation Act of 1980 and previous years. Due to the time required for planning, site acquisition, design efforts, and selection of contractors, it is not possible to complete the construction, renovation, and rehabilitation associated with all of these projects during FY 1980. The deferral of funds for the entire year, totalling $22,137,400, is consistent with congressional intent to provide no-year funding for the total cost of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665).

An additional $28,214,000 in funds are deferred in this account pending congressional approval and enactment of a transfer of these funds to help offset increased pay costs in eight other Department of Justice accounts. These funds are available for transfer due to the cancellation of plans to build both the Detroit Metropolitan Correctional Center and the Federal Correctional Institution at Camarillo, California. If these funds are not approved for transfer, the Office of Management and Budget will reassess program requirements in this account. At that time, consideration will be given to proposing these funds for rescission.

1/ This account was the subject of a similar deferral during FY 1979.

* Revised from previous report.

D80-17B

Estimated Effect: *

The amount deferred for the entire year could not be economically used, if made available, in fiscal year 1980, because of the planned and phased procurement, construction and installation cycle. The effect of the part-of-year deferral is to preserve these funds pending congressional action on the transfer proposal.

Outlay Effect:*

In light of current plans to transfer these funds for use in other accounts, no effect on outlays is anticipated from this deferral.

D80-32A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344

This report revises Deferral No. D80-32 transmitted to the Congress on November 15, 1979, and printed as House Document No. 96-228.

This revision to a deferral for Contributions to International Peacekeeping Activities in the Department of State reports a change in justification and increases the amount previously reported as deferred from $10,000,000 to $12,000,000. The increase is attributable to a final 1980 assessment by the United Nations of the U.S. share of the United Nations Disengagement Observer Force in the Golan Heights (UNDOF) and the United Nations Interim Force in Lebanon (UNIFIL) peacekeeping costs and close out costs for the United Nations Emergency Force in the Sinai (UNEF) which were only estimates at the time the initial deferral was reported. The change in justification involves a proposal to transfer the deferred funds to other State Department accounts to cover increased pay costs.

Deferral No: D80-32A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of State Bureau: International Organizations and Conferences	New budget authority (P.L. 96-68) $ 67,000,000 Other budgetary resources ______ Total budgetary resources 67,000,000
Appropriation title & symbol Contributions for International Peacekeeping Activities 1901124	Amount to be deferred: Part of year $ 12,000,000* Entire year ______
OMB identification code: 19-1124-0-1-153 Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act* ☐ Other ______
Type of account or fund: ☒ Annual ☐ Multiple-year ______ (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification:*

Three United Nations Middle East peacekeeping operations are provided for in this account--the United Nations Disengagement Observer Force in the Golan Heights (UNDOF), the United Nations Interim Force in Lebanon (UNIFIL), and the United Nations Emergency Force in the Sinai (UNEF).

In July 1979 the United Nations failed to extend the mandate of UNEF. As a result, the forces associated with UNEF were either rotated to other UN peacekeeping operations in the Middle East or returned to their country of origin. Of the $20,000,000 provided in the Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1980 (P.L. 96-68) for UNEF, only $8,000,000 was required to pay the U.S. share of UNEF close out costs and to pay our increased assessed share of UNEF and UNDOF costs.

The President's 1981 Budget proposes to transfer the remaining $12,000,000 to cover increased pay costs in other State Department accounts. These funds are deferred pending congressional approval and enactment of the proposed transfer. If the transfer is not approved, the Office of Management and Budget would recommend to the President that these funds be proposed for rescission.

Estimated Effect:

This deferral has no programmatic or budgetary effect because the funds would not be used if made available.

Outlay Effect:

This deferral has no effect on outlays.

* Revised from previous report.

D80-18A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344

This report revises Deferral No. D80-18 transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

The amount deferred for the United States Emergency Refugee and Migration Assistance Fund is $25,000,000, an increase of $19,350,000 over the amount previously reported as deferred. This increase results from additional budgetary resources made available by the second 1980 continuing resolution (P.L. 96-123).

Deferral No: D80-18A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of State	New budget authority (P.L. 96-86, 96-123) $ 25,505,827*
Bureau	Other budgetary resources 7,494,173*
Appropriation title & symbol: United States Emergency Refugee and Migration Assistance Fund, Executive 1/ 11X0040	Total budgetary resources 33,000,000*
	Amount to be deferred: Part of year $ 25,000,000*; Entire year ____
OMB identification code: 11-0040-0-1-151	Legal authority (in addition to sec. 1013): [X] Antideficiency Act; [ ] Other ____
Grant program [ ] Yes [X] No	
Type of account or fund: [ ] Annual; [ ] Multiple-year ____ (expiration date); [X] No-year	Type of budget authority: [X] Appropriation; [ ] Contract authority; [ ] Other ____

Justification: *

Section 501(a) of the Foreign Relations Authorization Act, Fiscal Year 1976, Public Law 94-141, approved November 29, 1975, amended section 2(c) of the Refugee and Migration Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

By Executive Order No. 11922 of June 16, 1976, the President allocated all funds appropriated to him for the Emergency Fund to the Secretary of State but reserved to himself the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

Consistent with the President's reservation of authority set out in Executive Order No. 11922 and to achieve the most economical use of budgetary resources, $25,000,0000 of unobligated balances in the Fund have been deferred. It is anticipated that reapportionments may be made on a case-by-case basis as the President determines assistance to be furnished and designates refugees to be assisted by the Fund.

This deferral action is taken in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effect:

There are no programmatic or budgetary effects resulting from this deferral.

Outlay Effect:

This deferral action has no effect on outlays.

1/ This account was the subject of a similar deferral during FY 1979.
* Revised from previous report.

D80-20A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report revises Deferral No. D80-20, transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

This revision of a deferral for facilities and equipment (Airport and Airway Trust Fund) in the Federal Aviation Administration increases the amount previously reported as deferred from $138,211,075 to $304,291,699. This increase of $166,080,624 results from additional budgetary resources made available to this account by the enactment of the Department of Transportation and Related Agencies Appropriation Act, 1980 (P.L. 96-131).

Deferral No: D80-20A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation Bureau: Federal Aviation Administration	New budget authority (P.L. 96-131): $ 250,000,000* Other budgetary resources: 346,991,699*
Appropriation title & symbol Facilities and Equipment (Airport and Airway Trust Fund), FAA 1/* 69X8107 699/18107 698/08107 690/48107	Total budgetary resources: 596,991,699*
	Amount to be deferred: Part of year: $ --- Entire year: 304,291,699*
OMB identification code: 69-8107-0-7-402	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ______
Grant program ☐ Yes ☒ No	
Type of account or fund:* ☐ Annual ☒ Multiple-year 698/08107 Sept. 30, 1980 2/; 699/18107 Sept. 30, 1981; 690/48107 Sept. 30, 1984 (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification:

Funds from this account are used to procure specific congressionally-approved facilities and equipment for the expansion and modernization of the national airway system. Projects financed from this account include construction of buildings and purchase of new equipment for new or improved air traffic control towers, automation of the en route airway control system, and expansion and improvement in the navigational and landing aid systems. These funds were appropriated in the Department of Transportation and Related Agencies Appropriation Acts of 1980 and prior years. The estimated total cost for each project is included in the budget submission and appropriation for the year in which it is requested. Because of the lengthy procurement and construction time for interrelated new facilities and complex equipment systems, it is not possible to obligate all funds necessary to complete each project in the year funds are appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with the congressional intent to provide multi-year funding for the total costs of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies.

Estimated Effect:

This deferral action is consistent with the normal operation of this program. The amount deferred could not be economically used if made available in FY 1980 because of the planned

1/ This account was the subject of a similar deferral in FY 1979.
2/ None of these funds are deferred.
* Revised from previous report.

multi-year procurement, construction, and installation cycle.

Outlay Effect:

This deferral action has no effect on outlays.

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344.

This report revises Deferral No. D80-24 transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

This revision to a deferral for the construction of mint facilities in the Department of the Treasury's Bureau of the Mint reports a change in justification and increases the amount previously reported as deferred from $3,229,583 to $5,729,583. These revisions to the previous report reflect deferral of the entire amount remaining in this account pending congressional action on a request for transfer of the funds to cover increased pay costs of the United States Secret Service.

Deferral No: D80-24A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Treasury	New budget authority (P.L. ______) $ ---
Bureau: Bureau of the Mint	Other budgetary resources 5,729,583
Appropriation title & symbol: Construction of Mint Facilities 1/ 20X1617	Total budgetary resources 5,729,583
	Amount to be deferred: Part of year $5,729,583 * ; Entire year ___
OMB identification code: 20-1617-0-1-803	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ______
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ______ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification:*

The Department of the Treasury is no longer seeking funding authority to construct a new mint at Denver. Other, lower priority uses for these funds could be found. However, after considering these various other uses, the Administration has proposed a transfer of the remaining funds in this account to cover increased pay costs for the United States Secret Service. Therefore, $5,729,583 is deferred pending congressional approval and enactment of the proposed transfer.

Estimated Effect:*

The effect of this deferral is to preserve these funds pending congressional action on the transfer proposal.

Outlay Effect:*

In light of current plans to transfer these funds for use in another account, no significant effect on outlays is anticipated from this deferral.

*Revised from previous report.
1/ This account was the subject of a similar deferral in FY 1979.

D80-28A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344.

This report revises Deferral No. D80-28 transmitted to the Congress on October 1, 1979, and printed as House Document No. 96-198.

This revision to a deferral for the National Alcohol Fuels Commission increases the amount previously reported as deferred from $250,000 to $750,000. This increase of $500,000 results from an increase in budgetary resources made available by the Department of Transportation and Related Agencies Appropriation Act, 1980 (P.L. 96-131).

Deferral No: D80-28A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency National Alcohol Fuels Commission	New budget authority (P.L. 96-131) $1,500,000*
Bureau	Other budgetary resources 1,498,136*
Appropriation title & symbol Salaries and expenses 1/ 48X1700	Total budgetary resources 2,998,136*
	Amount to be deferred: Part of year $ --- Entire year 750,000*
OMB identification code: 48-1700-0-1-271	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ______
Type of account or fund: ☐ Annual ☐ Multiple-year ______ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ______

Justification: *

Authorized by P.L. 95-599, the Federal Aid Highway Act of 1978, the National Alcohol Fuels Commission is undertaking a thorough investigation of the long and short-term potential of alcohol fuels from various sources as a way to meet the nation's energy needs. The Commission will recommend policies and provide an assessment of the associated costs and benefits of those policies. The commission must publish its report in December 1980, and phase out its operations by June 1981.

The Supplemental Appropriations Act, 1979 (P.L. 96-38) and the Department of Transportation and Related Agencies Appropriation Act, 1980 (P.L. 96-131) provided funds totalling $3.0 million to fund the Commission's activities. The latest Commission spending plan indicates funding requirements through FY 1980 will total $2.25 million, and $750,000 will be required for obligation in FY 1981. Therefore, $750,000 is deferred for the remainder of this fiscal year.

This deferral is consistent with the congressional intent to provide no-year funding for the Commission and is taken under the provisions at the Antideficiency Act (31 U.S.C. 665). The deferral will assure prudent financial management for the duration of the Commission and is consistent with their operating plan.

1/ This account was the subject of a similar deferral during FY 1979.

* Revised from a previous report.

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D80-28A

Estimated Effects:

This deferral has no programmatic or budgetary effect because the funds would not be obligated if made available.

Outlay Effects:

This deferral action has no effect on outlays.